# Privacy and the Use of Cost/Benefit Analysis

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#### Overview

- Based on article at <u>www.ssrn.com</u> and <u>www.peterswire.net</u>
- "The Market Works"
- Market failures that should be included in cost/benefit analysis
- What is typically left out of CBA
- Where to go next

#### "Show Us the Data"

- HHS Medical Privacy Rule
  - 100-page Regulatory Impact Assessment
- Swire/Litan Brookings book
  - Could not create good-faith \$ estimate of costs of the Directive
- Key point is the baseline:
  - Coasian analysis, who has the property right
  - If assume individual owns, then large costs from privacy invasions
  - If assume business owns, then large costs from restrictions on flow
  - High transaction costs: opt-in vs. opt-out matters

### **Economists and Privacy**

- My experience is that graduate training in economics is a predictor of less concern about privacy issues
- Perfect competition (a good thing) has perfect information
- Possibility that economists, given their own intuitions, undervalue privacy concerns of others

#### "The Market Works"

- Free flow of information starting point
  - "We only use data in ways customers want. Otherwise we lose trust and spend our marketing dollars on people who don't want our offers"
  - That is, the market works

#### One Market Failure

- Telemarketing
  - Assume 3 buy the offer
  - 17 don't care if they are called
  - 80 have negative utility from the call
    - (They're mad, dinner is ruined, etc.)
- The losses for 80 > gains for the 3?
- If so, telemarketer externalizes the costs, but internalizes the gain
- Possibly happens with spam, too?

#### Other Market Failures

- High information costs for consumers
  - Don't know how data is used
- High monitoring costs for consumers
  - Can't tell who leaked
- High bargaining costs for consumers
  - Can't negotiate for a different mix
- Externalized costs of ID Theft and mistakes
  - Consumers' lives ruined, don't even know which company leaked the data
- Data held by 3d parties not B-C
- In short, numerous likely market failures

## Other Critiques of Standard Cost/Benefit Analysis

- Short run vs. long run
  - Short run: 10% discount on a purchase
  - Long run: (almost) all data flows the surveillance society
- Dwarfing of soft variables
  - Privacy worries are hard to quantify
- Rights don't count
  - If privacy is a human right or a property right, violations of those rights are not included in the cost/benefit analysis

#### Where to Go Next

- Privacy Impact Assessments for new federal IT systems now required
- What equivalent, if any, will happen in the private sector?
- How can the FTC help us along the path toward encouraging good flows and having thoughtful critique of bad flows?

#### Conclusion

- Flows of information are not "free"
  - Externalities and other market failures
  - ID Theft
  - Other flows that are security breaches
  - Vindication of the rights of individuals
  - Long run society we want to live in
- CBA will have to have to have more nuance and less ideology
- Some of the questions raised today